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ORIGIN AF-01

INFO	LOG-00	COR-01	AID-01	AMAD-01	CIAE-00	COME-00	C-01
	OASY-00	DODE-00	DOEE-00	EB-01	EUR-01	HA-09	H-01
	TEDE-00	INR-00	IO-16	L-01	ADS-00	NEA-01	NSAE-00
	NSCE-00	OIC-02	OMB-01	PA-01	PM-00	PRS-01	P-01
	SNP-00	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00
	USIE-00	RPE-01	PME-00	/043R			

DRAFTED BY:AF/C:MEGRANDFIELD:MEG
APPROVED BY:HA:JSHATTUCK
AF/C:RJFENDRICK, AF/C:AXRENDER, HA:RPOWERS
L/AF:JDONOGHUE

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P R 172109Z MAY 94
FM SECSTATE WASHDC
TO AMEMBASSY BUJUMBURA 3573-75 PRIORITY
AMEMBASSY DAR ES SALAAM PRIORITY 8722-24
AMEMBASSY KAMPALA PRIORITY 1541-43
USMISSION GENEVA PRIORITY 2962-64
USMISSION USUN NEW YORK PRIORITY 8969-71
INFO AMEMBASSY PARIS 5511-13
AMEMBASSY BRUSSELS 5632-34
AMEMBASSY NAIROBI 2317-19
AMEMBASSY BONN 5346-48
AMEMBASSY ADDIS ABABA 4517-19
AMEMBASSY ROME 9660-62
AMEMBASSY OTTAWA 2661-63
AMEMBASSY BERN 7973-75
AMEMBASSY CAIRO 0649-51

C O N F I D E N T I A L STATE 131212

C O R R E C T E D C O P Y (TAGS AND SUBJECT)
E.O. 12356: DECL: OADR

TAGS: PHUM, PREL, PGOV, RW
SUBJECT: DEPARTMENT REMINDS RWANDAN AMBASSADOR OF
RESPONSIBILITY FOR CIVILIANS; CALLS FOR IMMEDIATE END TO
MASSACRES

1. CONFIDENTIAL ENTIRE TEXT.

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2. SUMMARY. RWANDAN AMBASSADOR UWIMANA CALLED ON AF DAS

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PRUDENCE BUSHNELL AND HA A/S SHATTUCK MAY 13 TO REQUEST CLARIFICATION OF OFFICIAL US POLICY ON RWANDA. BUSHNELL REITERATED THE FIVE GOALS OF CURRENT US POLICY, AND REMINDED AMB. UWIMANA OF HIS GOVERNMENT'S RESPONSIBILITY FOR THE SAFETY OF CIVILIANS BEHIND GOR LINES. SHE ALSO STRONGLY URGED THAT GOR OFFICIALS USE THE RADIO TO CALL FOR AN IMMEDIATE HALT TO THE KILLINGS. A/S SHATTUCK EMPHASIZED THAT THE MASSACRES WERE DIRECTED FROM THE TOP, AND THAT GOR MUST IMMEDIATELY DIRECT PEOPLE TO STOP THE MASSACRES. AMB. UWIMANA INSISTED TAT GOR WAS NOT RESPONSIBLE FOR MASSACRES THAT NO MORE MASSACRES WERE OCCURRING, AND THAT WORLD OPINION WAS UNFAIRLY PREJUDICED AGAINST THE GOR AND IN FAVOR OF THE RPF. BOTH SHATTUCK AND BUSHNELL EMPHASIZED TO UWIMANA THAT THE USG HAS GIVEN THE SAME MESSAGE TO BOTH SIDES: THAT THE KILLINGS MUST STOP NOW AND A CEASE-FIRE BE PUT INTO PLACE. END SUMMARY.

3. AT HIS REQUEST, RWANDAN AMBASSADOR ALOYS UWIMANA CALLED ON AF DAS PRUDENCE BUSHNELL AND HA A/S JOHN SHATTUCK MAY 13, ACCOMPANIED BY RWANDAN EMBASSY COUNSELOR BONIFACE KARANI. AF/C RWANDA BACKUP DESK FFICER ATTENDED AS NOTETAKER. UWIMANA AND KARANI WERE EVEN MORE DEFENSIVE THAN IN PRIOR MEETINGS, BLAMING THE RPF FOR ALL THE KILLINGS, AND CLAIMED THAT WORLD OPINION WAS UNFAIRLY PREJUDICED AGAINST THE GOR.

4. AMBASSADOR UWIMANA OPENED THE MEETING BY SAYING THAT IS GOVERNMENT HAD ASKED HIM TO CALL ON DAS BUSHNELL TO ASK FOR A CLEAR STATEMENT OF WHAT THE USG'S OFFICIAL
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POLICY IS ON RWANDA. HE ADDED THAT HE KNEW THAT THE US WAS THE LEADING COUNTRY IN SETTING POLICY TOWARDS RWANDA, AND IN CALLING FOR THE DRAWDOWN OF UNAMIR. DAS BUSHNELL IMMEDIATELY CORRECTED UWIMANA, EXPLAINING THAT THE US HAD SUPPORTED BELGIUM, AN IMPORTANT ALLY, IN ITS CALL FOR A REDUCTION OF UNAMIR TROOP STRENGTH UNDER ITS CURRENT MANDATE. DAS BUSHNELL REMINDED UWIMANA THAT AFTER THE CRUEL AND INHUMAN MANNER IN WHICH THE 10 BELGIAN UNAMIR SOLDIERS WERE CAPTURED, TORTURED AND KILLED, IT WAS IMPOSSIBLE FOR BELGIUM TO LEAVE ITS TROOPS IN RWANDA UNDER A UN MANDATE WHICH DID NOT ALLOW FOR ADEQUATE SELF-DEFENSE.

5. DAS BUSHNELL THEN EXPLAINED THE FIVE MAJOR ELEMENTS OF US POLICY ON RWANDA TO AMB. UWIMANA, NAMELY: 1) THAT THE MASSACRES SHOULD END IMMEDIATELY; 2) THAT A

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CEASE-FIRE SHOULD BE PUT IN PLACE; 3) THAT BOTH SIDES SHOULD RESUME THE ARUSHA NEGOTIATING PROCESS; 4) THAT BOTH SIDES ALLOW FULL ACCESS FOR HUMANITARIAN RELIEF EFFORTS; 5) THAT AN INTERNATIONAL COMMISSION SHOULD BE ESTABLISHED TO INVESTIGATE WHAT HAPPENED IN RWANDA. BSHNELL EMPHASIZED THAT THE USG WAS DOING EVERYTHING IN ITS POWER TO TRY TO BRING ABOUT AN IMMEDIATE END TO THE KILLINGS, AND ASKED AMB. UWIMANA TO URGE RWANDAN GOVERNMENT OFFICIALS TO DO THE SAME. SHE SUGGESTED THAT WIMANA TELL GOR OFFICIALS TO GET ON NATIONAL RADIO AND URGE THE MILITIAS TO PUT DOWN THEIR WEAPONS AND STOP KILLING.

6. IN RESPONSE TO UWIMANA'S LAME EXCUSE THAT HE WAS NABLE TO REACH HIS GOVERNMENT BY PHONE, BUSHNELL POINTED
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OUT THAT SHE IS ABLE TO REACH GENERAL BIZIMUNGU (RWANDAN ARMY CHIEF OF STAFF) AND OTHER MILITARY OFFICIALS BY PHONE AT 2:00 AM WASHINGTON TIME, WHICH IS 8:00 AM KIGALI

TIME. UWIMANA REMARKED THAT IT IS DIFFICULT TO MAKE PHONE CALLS AT THAT HOUR, TO WHICH BUSHNELL POINTEDLY REPLIED THAT IT CERTAINLY IS DIFFICULT, BUT THAT IT IS ELL WORTH THE EFFORT IF IT HELPS BRING AN END TO THE LAUGHTER IN RWANDA. UWIMANA'S EXPRESSION INDICATED THAT HE HAD NO INTENTION OF MAKING SUCH AN EFFORT.

7. A/S SHATTUCK JOINED THE MEETING IN PROGRESS AND EMPHASIZED TO UWIMANA THAT THE EYES OF THE WORLD ARE ON RWANDA, AND THAT WORLD OPINION PUTS A MAJOR RESPONSIBILITY FOR THE KILLINGS ON THE GOR AND THE RWANDAN MILITARY. SHATTUCK TOLD UWIMANA THAT IT WAS CLEAR THAT THE MASSACRES WERE DIRECTED, THAT THEY WERE NOT SPONTANEOUS AS THE GOR CLAIMED, AND THAT THE GOR NEEDED TO ISSUE ORDERS FOR THE KILLINGS TO STOP. HE ADDED THAT IF SUCH ORDERS WERE NOT ISSUED. A UN INVESTIGATION OF RWANDA WILL FIND TE GOR DIRECTLY RESPONSIBLE FOR THE CONTINUED KILLIG. UWIMANA PROCEEDED TO COMPLAIN BITTERLY, WITH COUNSELOR KARANI JOINING IN, THAT THE MASSACRES ARE PART OF THE N-GOING WAR WITH THE RPF, AND THAT IT WAS PRE-ARRANGED WITH THE MEDIA TO PUT ALL THE BLAME ON THE GOVERNMENT. KARANI ALSO CLAIMED THAT PRESS REPORTS OF THE NUMBERS KILLED WERE EXAGGERATED, AND THAT PRESS REPORTED NEWS OF PRIOR KILLINGS REPEATEDLY IN ORDER TO FURTHER DEBASE THE GOR'S IMAGE. A/S SHATTUCK COUNTERED THE RWANDAN DIPLOMATS' CLAIMS BY REMINDING THEM THAT HE HAD SEEN WITH HIS OWN

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EYES THE BODIES FLOATING DOWN THE KAGORO RIVER.

8. SHATTUCK AGAIN SUGGESTED THAT THE GOR SHOULD USE THE RADIO AND MAKE A STRONG NATIONWIDE APPEAL FOR THE KILLING TO STOP. SHATTUCK DEPLORED THE GOR'S USE OF THE RADIO TO INCITE FURTHER KILLING, WHICH UWIMANA AND KARANI CLAIMED HAD NEVER HAPPENED. DAS BUSHNELL POINTED OUT THAT WHEN NAMIR HAD TRIED TO EVACUATE THOSE TRAPPED AT THE MILLE COLLINES HOTEL IN LATE APRIL, THE RADIO BROADCASTS URGED THE PEOPLE TO GO OUT AND STOP THE EVACUATION CONVOYS. BUSHNELL ADDED THAT WE WERE SURE THAT THIS WAS TRUE BECAUSE THE UNAMIR OFFICERS HAD HEARD THE BROADCASTS.

9. A/S SHATTUCK REMINDED AMB. UWIMANA THAT A SPECIAL SESSION OF THE UN HUMAN RIGHTS COMMISSION (UNHRC) WAS GOING TO BE HELD ON RWANDA, AND THAT THE UNHRC WOULD CONDUCT AN INVESTIGATION OF THE MASSACRES. HE ADDED THAT THE GOR'S PRESENT ACTIONS DO NOT INDICATE ANY DESIRE TO END MASSACRES. AMB. UWIMANA CLAIMED THAT THERE WERE NO MORE KILLINGS TAKING PLACE IN GOR-CONTROLLED ZONES, BUT THAT THE MEDIA WAS NOT REPORTING THIS FACT. DAS BUSHNELL

ASKED UWIMANA WHY A RADIO FRANCE INTERNATIONAL (RFI) JOURNALIST HAD BEEN PERMITTED TO GO TO KIGALI BUT NOT TO GITARAMA (WHERE THE RWANDAN INTERIM GOVERNMENT IS IN HIDING) IF THERE WERE NO MASSACRES TAKING PLACE. KARANI THEN MADE THE ABSURD STATEMENT THAT THE SOUTH IS NOT CLOSED TO ANYONE, BUT THAT JOURNALISTS "PREFER GOING TO RPF-CONTROLLED ZONES.

10. IN RESPONSE TO UWIMANA'S COMPLAINT THAT THE US IS
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UNFAIRLY DEMANDING THAT ONLY THE GOR STOP KILLING, SHATTUCK AND BUSHNELL EMPHASIZED REEATEDLY THAT WE HAVE MADE THE SAME DEMANDS OF THE RPF. USHNELL AGAIN OUTLINED THE FIVE POLICY GOALS, STRESSING THAT WE CALL UPON BOTH SIDES TO STOP THE KILLINGS, ESTABLISH A CEASE-FIRE AND RETURN TO THE ARUSHA NEGOTIATIONS. SHATTUCK ADDED THAT HE HAD MET WITH RPF REPRESENTATIVES AND SPOKEN BY PHONE WITH GOR MINISTERS OF COMMERCE AND TRANSPORTATION IN KAMPALA, AND THAT BOTH SIDES HAD SAID THAT THEY AGREED TO AN IMMEDIATE CEASE-FIRE. HE QUESTIONED WHY ALMOST A WEEK HAS GONE BY AND THE

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CEASE-FIRE HAS STILL NOT BEEN IMPLEMENTED. BEFORE LEAVING FOR ANOTHER MEETING, A/S SHATTUCK FORCEFULLY REITERATED TO UWIMANA THAT THE KILLING HAS TO STOP NOW, AND THAT TIME IS RUNNING OUT FOR RECONCILIATION.

11. BEFORE THE MEETING ENDED, DASUSHNELL RAISED THE ISSUE OF THE LETTER WHICH THE RWANDAN EMBASSY HAD MAILED TO RWADANS IN THE U.S. SOLICITING CONTRIBUTIONS FOR THE SUPPORT OF THE RWANDAN ARMED FORCES. THE LETTER, ON EMBASSY LETTERHEAD, PROVIDES A BANK ACCOUNT NUMBER FOR SENDING CONTRIBUTIONS FOR THE ARMED FORCES. BUSHNELL REMINDED UWIMANA THAT HIS JOB IN THE UNITED STATES IS TO CONDUCT BILATERAL RELATIONS BETWEEN RWANDA AND THE UNITED STATES, NOT TO RAISE FUNDS FOR THE MILITARY. UWIMANA AND KARANI BECAME VERY DEFENSIVE, AND SAID THAT THIS IS NOT THE FIRST TIME THEY HAVE MAILED SUCH A LETTER, AND THAT PATRIOTIC RWANDANS NATURALLY WANT TO CONTRIBUTE TO HELP THEIR COUNTRY WHILE IT IS AT WAR. BUSHNELL SAID THAT UCH ACTIVITY IS "INAPPROPRIATE" FOR AN EMBASSY.

(COMMENT: DEPARTMENT IS REVIEWING THE LETTER AND
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CONSIDERING WHETHER ANY ADDITIONAL STEPS SHOULD BE TAKEN TO RESPOND TO THE EMBASSY'S SOLICITATION OF FUNDS FOR THE RW ARMY. END COMMENT.)
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